

C13 Juvenile Justice Advisory Board

Implementation Plan

2015 - 2018

January 7, 2015

Background, History and Accomplishments of the Hillsborough County Juvenile Justice Community

The leaders in Hillsborough County have been addressing juvenile justice issues for over a decade. Before the development of the Florida Department of Juvenile Justice and the local boards and councils, the community came together to identify problems and develop proactive solutions. In 1992, the Children's Board of Hillsborough County spearheaded an effort to develop a workgroup to explore the issues of juvenile delinquency and crime. At that time there was an increase in auto thefts in the County. The workgroup continued to meet and developed goals and strategies to address the issues of juvenile delinquency. The workgroup then asked the community to take ownership of the goals by approaching community-based organizations and groups to implement the strategies. This was the early beginning of a juvenile justice council and strategic plan.

During the 1993 legislative session Representative Elvin Martinez, Sr., a Hillsborough County leader and juvenile justice workgroup member, introduced the legislation that created the Florida Department of Juvenile Justice. This community was already organized and meeting on a regular basis when the juvenile justice councils were mandated and forming throughout the State. The formalized Hillsborough County Juvenile Justice Council continued to work at the state and local level to support the development of the Department of Juvenile Justice and to address local issues such as: auto theft diversion, court system improvement, gender specific issues and minority over representation within the juvenile justice system.

The Council continued to grow and expand. Committees and an infrastructure were developed and in 1996 the Council embarked on a planning process that resulted in a comprehensive 5-year plan. That plan was updated annually and the Council has become a Circuit Board of community stakeholders and interested partners. The Juvenile Justice Board of the 13th Judicial Circuit has a strong history of bringing the community together to solve tough issues related to youth and delinquency. The Board has always advocated for prevention and early intervention programs as the primary method for reducing juvenile delinquency and as a cost saving measure for the community. Through 2014, the Juvenile Justice Advisory Board and Executive Juvenile Justice Board continued to meet monthly (alternating every other month). An array of informative speakers were given the opportunity to share their mission and events with the Board.

Below is a brief list of the Board's accomplishments:

- Provided oversight and allocation responsibility for the DJJ Community Partnership, general revenue and Invest in Children grants.
- Developed an ongoing truancy initiative and task force.
- Development and expansion of the PACE Center for Girls.
- Partnerships with the Hillsborough County School System's Alternatives to out-of-school suspension programs.
- Developed partnerships with Alternative Education Programs and with the school board.
- Provided numerous training opportunities for the community (Human Trafficking & Faith Leadership).
- Provided numerous community forums on juvenile justice issues.
- Created strong partnerships with the business community and other governmental agencies (i.e. Department of Children and Families).
- Supported and worked closely with DJJ staff on DJJ Week Activities (i.e., tours, picnics, community forums, speakers, etc.) – Now Youth Success Day/Week.
- Partnered with Youth Investment and Chrissie's Closet at Gary Adult Learning Center.
- Initiated and supported critical analysis studies on truancy, lockouts, out-of-school suspensions, out-of-home placements of girls, etc.
- Worked closely with agencies to address gaps in services and develop new programs for youth
- Influential in legislative process (funding and laws).
- Supported the operations of the JAC as well as the development of the Truancy Center.
- Partnered in the creation and operation of the school-based Civil Citation Program, now operational countywide.
- Involved in the planning, organization and implementation of the Casey Foundation Juvenile Detention Alternative Initiative (JDAI), added the Auto-Dialer.
- Involved in the creation of mental health diversion programming as well as early identification efforts to address mental health issues in the detention/court system.
- Involved in the Youth at Risk Initiative of the CFBHN to proactively address potential lock out situations and the needs of crossover system involved youth.
- Worked closely with Crossover Court (Dual Status Youth).
- Supported Respite Domestic Violence (DV) beds.
- Supported the ATSD Program.
- Supported the Pro-Active Program for youth and families at the Detention Center.

The Current Juvenile Justice Board of the 13th Judicial Circuit

The Juvenile Justice Board of the 13th Judicial Circuit continues to have a very strong presence in the community. Board membership includes comprehensive community involvement. The Board has consistent participation and support from: the judiciary, law enforcement, the Department of Juvenile Justice, the Public Defender's Office, the State Attorney's Office, the Hillsborough County Commission, and the Administrative Office of the Court, local legislators, the School Board of Hillsborough County, the City of Tampa and local service providers. Past chairs include a County Commissioner, the Public Defender, and a representative of the State Attorney's Office, a Juvenile Justice Consultant, and a Captain from the Hillsborough County Sheriff's Office.

Mission Statement

The Juvenile Justice Board of the 13th Circuit exists to provide leadership that fosters collaboration among citizens, neighborhoods and community partners to eliminate juvenile delinquency.

Vision Statement

The Juvenile Justice Board of the 13th Circuit envisions a safer community where people experience the benefits of life resulting from the reduced risk of harm caused by juvenile delinquency.

Board Leadership / Executive Committee (FY 2014-2015)

Chair: Judge Rex Barbas, Circuit 13 Juvenile Delinquency Court Judge

Chair Elect: Samuel "Kert" Rojka, Sergeant at Tampa Police Department

Vice Chair:

Secretary: Clara Reynolds – Executive Director, Success 4 Kids and Families

Board Partnership Representatives

JDAI Collaborative: James Millan, JDAI Coordinator

Hillsborough County Children's Services: Julie Edison, General Manager II, HCCS

Hillsborough County Prevention Network: Rob Parkinson, Hillsborough County Criminal Justice

CFBHN Youth at Risk Committee: Clara Reynolds, Executive Director, Success 4 Kids and Families

DJJ Representatives

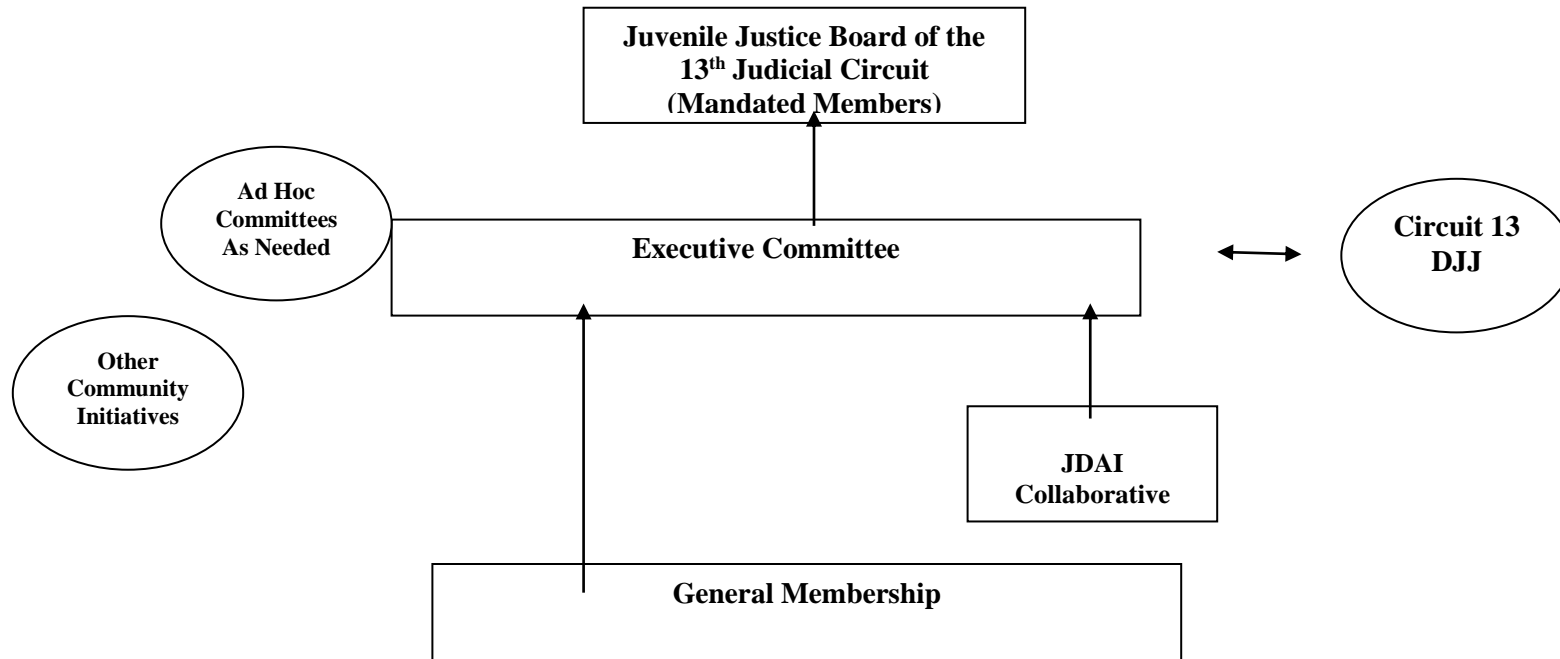
DJJ Chief Probation Officer-Circuit 13: Judy Roysden

DJJ Assistant Chief Probation Officer-Circuit 13: Sandra Pinkney

DJJ Detention Services Representative: Supt. Crespo

DJJ Prevention Services Representative/Delinquency Prevention Specialist: Tina Levene

C13 Juvenile Justice Advisory Board Organizational Chart



Overview of Hillsborough County – 13th Judicial Circuit

Hillsborough County is located on the Gulf coast and is bordered by Tampa Bay and by Pinellas, Polk, Manatee, and Pasco counties. The county spans 1,062 square miles and has 39 square miles of water. Hillsborough County has a population of 1,292,000 (hillsboroughcounty.org, 2013). Tampa is the largest city in Hillsborough County, but tremendous growth has occurred in unincorporated areas (i.e., Temple Terrace, Plant City, Brandon, Town-n-County, Palm River, Riverview, etc.)

The 2010 Census Report provides the following age breakout:

	<u>Total</u>
Number of children under the age of 18	294,208
Age 0-5	96,320
Age 6-11	97,262
Age 12-17	100,626

2010 Census Data

- 63,978 children under the age of 18 live at or below the poverty level
- 35.3% of those children reside in single parent households

2012 Florida Youth Substance Abuse Survey

- 12.8% Middle School; 28.0% High School youth surveyed reported using alcohol in the past 30 days
- 1.9% Middle School; 8.1% High School youth surveyed reported smoking cigarettes in the past 30 days
- 4.5% Middle School; 18.2% High School youth surveyed reported using marijuana in the past 30 days
- 5.1% Middle School; 1.4% High School youth surveyed reported using inhalants in the past 30 days

2011-2015 School Year (Florida Department of Education)

- 207,453 students enrolled in public school education (pre-k – 12 Fall count) (Hillsborough County 2014-2015)
- 108,664 students eligible to participate in free/reduced lunch programs (Hillsborough County 2013-2014)
- 73.5% graduation rate (Hillsborough County 2013-2014)
- 11,988 non-promotions (12th Grade 2012-2013)
- 602 drop outs (2012-2013)
- 27,510 in-school suspensions (Hillsborough County 2011-2012)
- 8,606 out-of-school suspensions (Hillsborough County 2011-2012)
- 38 alternative disciplinary actions (Hillsborough County 2011-2012)

2013 Florida Department of Health Birth Statistics

- 1,138 births to mothers under the age of 20
- 17 listed births to 10-14 year olds
- 1,121 births to 15-19 year olds
- 214 repeat births to 15-19 year olds

Delinquency Data Review and Analysis

The Juvenile Justice Board has utilized the Florida Department of Juvenile Justice – Bureau of Data and Research’s Data Base (Delinquency Profile) to obtain the following profile of Hillsborough County.

Hillsborough County / Statewide Delinquency Referrals

Fiscal Year	Hillsborough County Number of Referrals	Statewide Number of Referrals
2009-10	10,170	121,734
2010-11	9,470	110,419
2011-12	8,147	97,234
2012-13	7,299	85,601
2013-14	6,823	78,447

Hillsborough County Referrals by Race and Gender

Fiscal Year	White Males	Black Males	Hispanic Males	Other Males	White Females	Black Females	Hispanic Females	Other Females	Unknown	Total
2009-10	1,983	4,249	1,388	29	853	1,221	434	13	0	10,170
2010-11	1,743	4,108	1,241	41	812	1,144	371	10	0	9,470
2011-12	1,545	3,476	1,185	22	614	981	307	17	0	8,147
2012-13	1,345	3,201	1,017	22	492	917	301	4	0	7,299
2013-14	1,155	3,227	901	20	464	780	262	14	0	6,823

Hillsborough County Referrals by Gender

Fiscal Year	Males	Females	Total
2009-10	7,649	2,521	10,170
2010-11	7,133	2,337	9,470
2011-12	6,228	1,919	8,147
2012-13	5,585	1,714	7,299
2013-14	5,303	1,520	6,823

Hillsborough County Referrals by Age

Age	2009-10	2010-11	2011-12	2012-13	2013-14
5-10	56	43	28	15	15
11-13	1,108	1,086	932	825	769
14-16	6,093	5,539	4,873	4,282	4,083
17+	2,913	2,802	2,314	2,177	1,956
Total	10,170	9,470	8,147	7,299	6,823

Hillsborough County Offense Category Referrals Totals

	2009-10	2010-11	2011-12	2012-13	2013-14
Felonies	2,977	2,642	2,378	2,065	1,999
Misdemeanors	4,857	4,374	3,440	3,105	2,976
Other Offenses	2,336	2,454	2,329	2,129	1,848
Total	10,170	9,470	8,147	7,299	6,823

Hillsborough County Felony Offense Breakout Referrals Total

Offense	2009-2010	2010-11	2011-2012	2012-2013	2013-14
Murder/Manslaughter	9	1	2	6	1
Attempted Murder	3	0	3	1	1
Sexual Battery	49	55	52	40	39
Other Felony Sex Offenses	36	36	20	31	25
Armed Robbery	94	82	58	67	75
Other Robbery	132	79	89	93	110
Arson	15	22	16	12	10

Burglary	1,106	988	849	691	607
Auto Theft	78	58	62	39	48
Grand Larceny	254	254	236	259	260
Stolen Property	17	16	11	7	12
Firearm	171	146	164	147	156
Aggravated Assault/Battery	582	534	499	397	398
Forgery	25	21	20	19	18
Felony Drug	252	180	169	145	121
Escape	2	4	3	3	1
Violence	21	28	20	17	16
Felony Vandalism	47	46	37	25	23
Other Felony	41	48	35	32	42
Total	2,763	2,598	2,345	2,031	1,963

Hillsborough County Misdemeanor Offense Breakout Referrals Total

Offense	2009-10	2010-11	2011-12	2012-13	2013-14
Assault / Battery	1,395	1,292	1,101	860	836
Other Misdemeanor Sex Offenses	23	16	4	9	7
Weapon	32	33	40	23	21
Disorderly Conduct	241	214	159	125	105
Vandalism	142	131	106	97	84
Trespassing	308	299	233	178	207
Loitering and prowling	81	72	71	58	44
Alcohol Offenses	72	52	31	49	24
Misd. Obstruction of Justice	286	272	239	215	238
Other Misdemeanor	19	25	18	15	14
Total	2,599	2,406	2,002	1,629	1,580

Significant Findings– Circuit 13

- Delinquency referrals continue to decline (more steadily in the last 5 years)
- Overall, delinquency referrals for both males and females have decreased over the last 5 years
- In terms of age, referrals are highest amongst 14 to 17 year olds; thus prevention has to target the 10-13 age range (elementary/middle school ages).
- Felony referrals have decreased steadily each year of five year period.
- Burglary continues to be the number one felony offense over the five year period.
- Misdemeanor theft and assault and assault/battery continue to share the top two misdemeanor offenses over the five year period (often related to juvenile domestic violence).
- The 12 and under population has decreased over the five year period from 649 in 2006-2007 to 367 in 2010-2011.
- Felony burglary and aggravate assault/battery account for 1,139 (59%) youth out of 1,986 total felony offenders.
- Misdemeanor marijuana is the third highest offense (16%).
- Misdemeanor theft represents 32% of youth arrested; misdemeanor assault also represents 32% of youth arrested.
- Hillsborough County community has embraced juvenile justice issues as a focal point as evidenced by
 - Multiple child servicing groups are planning around juvenile justice issues.
 - Proactive approaches to issues such as lock-outs, truancy, domestic violence, and detention diversion have been implemented.

GAPS in Services

- Families unable to access resources efficiently due to lack of awareness (i.e., sex offender services).
- Lack of accessible Medicaid mental health services.

General Functions of the Board

Authority for the Board comes from Chapter 985.4135, Florida Statutes, as created in 2000, which authorizes each judicial circuit to establish a juvenile justice circuit board. The circuit board is an agency of the state and serves the Department of Juvenile Justice, hereinafter referred to as the “department”, and is subject to Chapter 120, Florida Statutes.

The purpose of the circuit board is to:

- Provide advice to the department in the development and implementation of juvenile justice programs.
- Work collaboratively with the department in seeking program improvements and policy changes to address the emerging and changing needs of Florida’s youth who are at risk of delinquency.
- To participate in facilitating interagency cooperation and information sharing.

- Advise and assist the department in the evaluation and award of prevention grant programs, including the Community Juvenile Justice Partnership Grant program authorized in s.985.415 and Invest in Children license plate proceeds.
- Provide an annual report to the department describing the activities of the circuit board.

The Juvenile Justice Board of Hillsborough County will continue to work in accordance of the Florida Statute but will also focus on addressing the following strategic issues and accomplishing the stated goals and objectives.

The Board has also adopted the following **Guiding Principles**:

1. Delinquency cannot be addressed in isolation of other systems (school, family, medical, mental health, substance abuse, etc.). Youth are shared by multiple systems and methods must be developed to share information, improve communication and increase the effectiveness of the service delivery system.
2. Juvenile justice advocates cannot plan in isolation and must integrate data, research, resources and needs with other community planning efforts and bodies.
3. The Juvenile Justice Board organizational structure must be flexible to address limited resources in the community and to develop mechanisms for solving systemic process and problems.
4. The Juvenile Justice Board must continue to work closely with the Florida Department of Juvenile Justice and the federal Office of Juvenile Justice Delinquency Prevention (OJJDP) and the community to support initiatives aimed to target high-risk populations (i.e., Disproportionate Minority Contact (DMC), female offenders, juvenile domestic violence offenders, juvenile sex offenders, etc.).

Goals	Objectives	Strategies
<p>1. Utilize the Juvenile Justice Board to highlight successful intervention and provide a forum for information sharing, problem solving and supporting the vision of the Department of Juvenile Justice.</p>	<p>1. Provide is televised board meeting per year. 2. Provide letters of support for community agencies seeking funding to support data findings and community needs. 3. Executive Juvenile Justice Advisory Board meetings are alternated months (starting in February).</p>	<p>1. Ensuring that statutorily mandated members participate. 2. Invite cross-system representation to attend and/or present issues, needs or resources available. 3. Provide letters of support for community agencies seeking funding to address data findings and community needs.</p>
<p>2. Represent the Juvenile Justice Board and delinquency issues on various committees, council and boards within the community.</p>	<p>1. Integrate juvenile justice data, research and needs into existing community planning and problem solving bodies to promote service integration and system improvements.</p>	<p>1. The Board Chair will work with the Executive Board to identify appropriate committees and boards that do not currently address delinquency issues within their service delivery system. 2. The Board Chair will assign members to the Board to serve as representatives of the juvenile justice community and report information back to the Board. 3. The Board will extend invitations to a variety of community groups to join the board and its committees. 4. This strategic plan will be shared with other community planning bodies to ensure that delinquency data, issues and needs are integrated into other community plans.</p>
<p>3. Garner community support for youth and programs designed to</p>	<p>1. Utilize board members to connect community volunteers and groups</p>	<p>1. Develop board ad hoc committee to identify interested community</p>

address delinquency behaviors.	with agencies and programs in need of volunteers, sponsorships, etc.	groups. 2. Identify agency/program needs. 3. Link interested parties with agencies/programs. 4. Utilize media to publicize needs and results. 5. Publicize opportunity to support youth through the Youth Investment Award.
4. The Juvenile Justice Board will use data to identify community trends, needs and gaps in services.	1. Review delinquency data on a quarterly basis.	1. Provide data to other groups focused on juvenile justice issues. 2. Use data to drive policy changes. 3. Use data to advocate for funding to address gaps and needs. 4. Use data to educate decision makers on the delinquency status of Hillsborough County.
5. Improve the JAC that provides a wide range of services into the delivery system of youth served.	1. Develop ad hoc committee to establish.	1. Provide data to other groups focused on juvenile justice issues. 2. Use data to drive policy changes. 3. Use data to advocate for funding to address gaps and needs. 4. Use data to educate decision makers on the delinquency status of Hillsborough County.
6. Conduct an annual review and update of plan as needed.	1. Address needs as they arise.	1. Utilize data to address concerns as they arise and report back to board.

Data Sources (Reports and Plans)

- Florida Department of Juvenile Justice Profile of Florida Delinquency (FY 2009-2014) Bureau of Data and Research
- Juvenile Justice 13th Circuit Board of Hillsborough County – Strategic Plan 2012-2015
- Directory of Juvenile Services / Hillsborough County Directory of Community Resources
- 2012 Florida Youth Substance Abuse Survey – Hillsborough County (DCF)
- Florida Department of Health Birth Data Comparison Data Base
- Florida’s Children at a Glance - Center for the Study of Children’s Futures, 2009 (FMHI-USF)
- Florida Department of Education Website, 2014
- Kid’s Count, 2009
- U.S. Census Bureau, 2010 Data
- Profile of Alcohol and Drug Indicators for Hillsborough County, FL., June 2014